

## Message Text

CONFIDENTIAL

PAGE 01 VIENNA 02996 120952 Z

14

ACTION MBFR-03

INFO OCT-01 EUR-25 IO-12 ADP-00 CIAE-00 PM-09 H-02 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

NEA-10 GAC-01 TRSE-00 SAI-01 OIC-04 AEC-11 ACDA-19

OMB-01 AECE-00 RSR-01 /155 W  
----- 049252

P R 120900 Z APR 73

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC PRIORITY 8425

INFO SECDEF WASHDC PRIORITY

MBFR CAPITALS 306

USMISSION GENEVA

USNMR SHAPE

USLOSACLANT

USCINCEUR

USDOCOSOUTH

USDEL SALT TWO

C O N F I D E N T I A L VIENNA 2996

DISTO

FROM US REP MBFR

E. O. 11652: GDS

TAGS: PARM

SUBJECT: MBFR: HIGHLIGHTS APRIL 2-6

1. BEGIN SUMMARY: THE HUNGARIAN PARTICIPATION ISSUE WAS AGAIN THE FOCUS OF AD HOC GROUP DISCUSSIONS AND EAST- WEST EXCHANGES DURING THE WEEK OF APRIL 2-6. IT BECAME CLEARER DURING THE FIVE- DAY PERIOD, HOWEVER, THAT A DENOUEMENT WAS NEARING AS THE SOVIET POSITION

HARDENED AND THE POSSIBLE VARIATIONS OF THE ALLIED ABYANCE POSITION WERE EXHAUSTED. SOME PROCEDURAL PROGRESS WAS MADE WHEN SOVIETS AGREED TO REGISTER DIFFERENCES OF VIEW BETWEEN THE TWO SIDES IN A TEXT WHICH IS CURRENTLY BEING ADDRESSED. THE AD HOC GROUP ALSO CONSIDERED THE UPCOMING REQUIREMENTS FOR REPORTING TO  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 VIENNA 02996 120952 Z

THE NAC. END SUMMARY.

2. THE QUEST FOR A SOLUTION TO THE HUNGARIAN PARTICIPATION ISSUE AGAIN OCCUPIED THE AD HOC GROUP DISCUSSIONS AND THE APRIL 4, 5 AND 6 QUADRILATERAL MEETINGS.

3. IN THE FACE OF AN INCREASINGLY HARDENED EASTERN POSITION, THE WESTERN EMISSARIES SHIFTED FROM CONCEPTUAL EXCHANGES TO ATTEMPTS TO DEVELOP WITH THE SOVIET AND HUNGARIAN REPS A BASIC PROCEDURES TEXT (BASED ON FEBRUARY 8 ALLIED PROCEDURES PAPER) INCLUDING BRACKETS REFLECTING THE DISAGREEMENTS, AND WITH THE ADDITION OF TWO DRAFT UNILATERAL STATEMENTS PLACED AFTER THE LIST OF DIRECT PARTICIPANTS. WITH REGARD TO EASTERN DESIRE TO INCLUDE AN ENLARGEMENT FORMULA IN ANY PROCEDURES TEXT, NETHERLANDS AND US REPS STRESSED THAT IT MAINLY REFLECTS EASTERN RATHER THAN WESTERN INTERESTS AND ATTEMPTED TO ELICIT MORE SPECIFICS AND ACTUAL PHRASING.

4. DURING THE AD HOC GROUP TACTICAL DELIBERATIONS, THE TURKISH REP ARGUED THAT THE WEST SHOULD AVOID INDICATING TO THE EAST THAT ANY GENERALIZED ENLARGEMENT FORMULATION WOULD BE ACCEPTABLE AS IT COULD BE TURNED AGAINST NATO FLANK STATES. THE GROUP DECIDED THAT THE QUADRILATERALS SHOULD CONCENTRATE ON THE PORTION OF THE PROCEDURES PAPER DEALING WITH PARTICIPATION AND POSTPONE DISCUSSION OF OTHER ITEMS SUCH AS RIGHT TO SPEAK, CHAIRMANSHIP, ETC., WHICH COULD BE MORE EASILY TREATED AFTER PARTICIPATION WAS SOLVED.

5. THE SOVIET AND HUNGARIAN EMPHASIZED IN MUCH STRONGER TONES THE VIEW THAT HUNGARIAN PARTICIPATION BE LINKED TO ITALIAN. THEY ALSO REJECTED THE WEST'S PREVIOUSLY ADVANCED UNILATERAL STATEMENTS (TEXTS IN VIENNA 2482) STATING THAT IF THE WEST MADE UNILATERAL STATEMENTS, THE EAST WOULD MAKE COUNTER STATEMENTS TO THE EFFECT THAT THEY WERE NOT BOUND BY WESTERN STATEMENTS AND RAISING THE QUESTION OF ITALY. THE EASTERN REPS ADDITIONALLY DID NOT ACCEPT THE USE OF THE FEBRUARY 8 PROCEDURES PAPER AS BASIS FOR DISCUSSION AND IN THE APRIL 5 MEETING ADVANCED THEIR OWN (TEXT VIENNA 2789) WHICH CONTAINED A LIST OF 19 PARTICIPANTS, 11 DIRECT, 8 INDIRECT, PLUS A GENERALIZED ENLARGEMENT PARAGRAPH.

6. THE WESTERN SPOKESMEN COUNTERED BY PUSHING FOR SOVIET ACCEPTANCE OF EQUAL STATUS OF WESTERN PROPOSED UNILATERAL STATEMENTS AND EASTERN PROPOSED ENLARGEMENT FORMULA, AND STRESSING THE ALLIED WILLINGNESS TO DROP BRACKETED LISTING OF HUNGARY AS A DIRECT PARTICIPANT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 VIENNA 02996 120952 Z

CIPANT IF THE UNILATERAL STATEMENTS WERE LISTED IN THE PRO-  
CEFURES PAPER, EVEN IN BRACKETS, ON THE GROUNDS THAT ALLIED POSITION  
WAS TO PLACE HUNGARY IN ABEYANCE NOT TO LIST AS A DIRECT PARTICIPANT.  
NETHERLANDS AND US REPS ALSO ADVANCED THE POSITION THAT A CENTRAL  
EUROPEAN FOCUS SHOULD BE ADDED TO THE EAST'S LISTING OF 19, AND  
PRESSED FOR THE ADDITION OF CENTRAL EUROPEAN LIMITATION TO THE  
EASTERN ENLARGEMENT FORMULA.

7. NETHERLANDS AND US REPS TABLED A WORKING PAPER IN THE APRIL  
6 QUADRILATERAL WHICH WAS IN THE FORM OF THREE COLUMNS, REFLECT-  
ING THE WESTERN POSITION, A BLANK COLUMN FOR FUTURE AGREED  
TEXT, AND THE SOVIET POSITION. IT CONTAINED THREE SECTIONS: THE  
WESTERN PROPOSAL FOR HUNGARIAN AND WESTERN STATEMENTS; THE  
SOVIET  
TEXT DEFINING DIRECT PARTICIPANTS AND A WESTERN COUNTERPROPOSAL;  
AND THE SOVIET TEXT REGARDING ENLARGEMENT WITH A WESTERN/ COUNTER-  
PROPOSAL, WHICH CONTAINS AN ADDITIONAL SENTENCE THAT ADDED  
THE CENTRAL EUROPEAN FOCUS.

8. THE EASTERN REPS AGREED TO USE THE WORKING PAPER AND APRIL 6  
DISCUSSION CONCENTRATED ON COMPLEMENTARY STATEMENTS AND THE  
ENLARGE-  
MENT FORMULA. THE EASTERN REPS REFUSED TO OFFER TEXTUAL  
AMENDMENTS  
TO COMPLEMENTARY STATEMENTS BY HUNGARY AND ALLIES AND DISPUTED THE  
CHANGES WEST HAD MADE IN THE ENLARGEMENT FORMULA, ARGUING THAT  
THEY WERE INTENDED TO GIVE UNILATERAL ADVANTAGE TO THE WESTERN SIDE.

9. THE GENERAL FEELING AMONG THE MEMBERS OF THE AD HOC GROUP  
AS THE WEEK ENDED WAS THAT THE DISCUSSIONS WITH THE EAST ON THE  
HUNGARIAN PARTICIPATION ISSUE WERE RAPIDLY APPROACHING A DECISIVE  
POINT WHEN A MORE DEFINITIVE REPORT ON THE SUBJECT COULD BE SENT  
TO THE NAC IN PARTIAL RESPONSE TO THE SECRETARY GENERAL'S REQUEST.  
US AND NETHERLANDS REPS ARE CURRENTLY PREPARING A DRAFT WHICH WILL  
BE CONSIDERED BY THE AD HOC GROUP DURING THE WEEK OF APRIL 9-13.  
HUMES

CONFIDENTIAL

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 12 APR 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973VIENNA02996  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GDS  
**Errors:** n/a  
**Film Number:** n/a  
**From:** VIENNA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19730442/aaaaioci.tel  
**Line Count:** 159  
**Locator:** TEXT ON-LINE  
**Office:** ACTION MBFR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 07 SEP 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <07-Sep-2001 by cunninfx>; APPROVED <26-Oct-2001 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> jms 980115  
**Subject:** MBFR: HIGHLIGHTS APRIL 2-6  
**TAGS:** PARM  
**To:** GENEVA  
MBFR  
MBFR CAPITALS 306  
SECSTATE WASHDC  
USCINCEUR  
USDOCOSOUTH  
USLOSACLANT

USNMR SHAPE

WASHDC

**Type:** TE

**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005